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28 Abstract

30 Improving the food supply chain efficiency has been identified as an essential means to enhance food security, while reducing pressure on natural resources. 31 32 Adequate food loss and waste (FLW) management has been proposed as an approach to meet these objectives. The main hypothesis of this study is to 33 34 consider that the "strong fluctuations and short-term changes" on eating habits 35 may have major consequences on potential FLW generation and management, 36 as well as on GHG emissions, all taking into account the nutritional and the 37 economic cost. Due to the exceptional lockdown measures imposed by the 38 Spanish government, as a consequence of the emerging coronavirus disease, 39 COVID-19, food production and consumption systems have undergone 40 significant changes, which must be properly studied in order to propose strategies from the lessons learned. Taking Spain as a case study, the methodological 41 42 approach included a deep analysis of the inputs and outputs of the Spanish food 43 basket, the supply chain by means of a Material Flow Analysis, as well as an 44 economic and comprehensive nutritional assessment, all under a life cycle 45 thinking approach. The results reveal that during the first weeks of the COVID-19 lockdown, there was no significant adjustment in overall FLW generation, but a 46 partial reallocation from extra-domestic consumption to households occurred 47 48 (12% increase in household FLW). Moreover, the economic impact (+11%), GHG 49 emissions (+10%), and the nutritional content (-8%) complete the multivariable impact profile that the COVID-19 outbreak had on FLW generation and 50

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51 management. Accordingly, this study once again highlights that measures aimed 52 at reducing FLW, particularly in the household sector, are critical to make better 53 use of food surpluses and FLW prevention and control, allowing us to confront 54 future unforeseen scenarios.

55

56 **KEYWORDS**

57 COVID-19, food loss waste (FLW), life cycle assessment (LCA), eating habits, 58 GHG emissions, nutritional impact

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60 **1. Introduction**

61 The emergent coronavirus disease, COVID-19, presents a significant and critical threat to worldwide health since its outbreak in early December 2019 (Wu et al., 62 63 2020). In order to reduce and delay community transmission, diminishing the 64 burden on healthcare systems, while also providing the best possible care for 65 patients, most regions and nations have enforced exceptional public health measures together with unprecedented social and economic interventions (IMF, 66 2020). Community-based measures include actions taken by national and/or 67 regional governments, and companies to protect vulnerable groups, employees 68 69 and the overall population. The measures carried out, which include interventions 70 within workplaces, educational centers, public transportation, spiritual and cultural venues, among others, aim to decrease transmission through changes in 71 72 behavior to levels that can be managed by current health care capacity (Cornwall, 73 2020).

74 Consequently, almost all avoidable outdoor human activities have ceased 75 worldwide in some way or another. Lockdown measures affect different supply 76 chains, leading to a reduction of economic growth or a foreseeable economic 77 recession. Food supply chains (FSC), referring to the processes describing how 78 food from a farm ends up on our tables, are not exempt from these disruptions. 79 In fact, since the beginning of the pandemic, COVID-19 has created huge shifts 80 in terms of food access, food security and food loss and waste (FLW) (ReFED, 81 2020). Accordingly, the exceptional nature of food production and consumption 82 habits due to COVID-19 may have influence on the generation of FLW along the supply chain (Jribi et al, 2020) and on other aspects of sustainability (Song et 83 84 al.2019). Considering the previously described scenarios, the conclusions and 85 strategies depend on a large number of variables that should be subject to 86 assessment.

87 Likewise, changes in eating habits, as a consequence of lifestyle disruptions and 88 psychological stress due to lockdowns, may produce an important hotspot that 89 could sway the generation and distribution patterns of FLW along the supply chain. The Spanish Ministry for Agriculture, Fisheries and Food (MAPA) offers 90 detailed information on how COVID-19 is impacting Spanish consumers' food 91 92 preferences and behaviors. The reports show, in general terms, that household 93 consumption has increased significantly across all food categories. Spanish 94 consumers are stockpiling non-perishable food and other supplies, eating more indulgent and comfort foods (i.e., food craving), drinking more wine, beer and 95 96 other spirits, as well as snacks throughout the day (MAPA, 2020a). Obviously, 97 these behavioral patterns imply not only changes in food supply chains and in the 98 generation of FLW, but also repercussions in the dietary pattern, which may be 99 detrimental to the health and also other environmental attributes offered by the

100 Spanish Mediterranean diet (Batlle-Bayer et al. 2019a), triggering obesity, sleep 101 disruptions or impacts on the immune system (Muscogiuri et al.,2020).

102 After years of awareness, FLW has gradually become a mainstream concern 103 (Vázquez-Rowe et al, 2019). The Food and Agriculture Organization of the United 104 Nations (FAO) considers a distinction between food loss (i.e. a decrease of 105 quantity or quality in edible food mass, intended for human consumption, that 106 occur in the primary stages of the supply chain - production, postharvest and processing stages) and food waste (i.e. food losses occurring at the end of the 107 108 food chain - retail and final consumption - related to retailers' and consumers' 109 behaviour) (FAO, 2011). Albeit, usually both terms are considered together as FLW when quantifying them for further analysis (Corrado and Sala, 2018; 110 111 Wunderlich and Martinez, 2018). Thus, approximately 20% of all food is lost or 112 wasted in the European Union throughout the supply chain (EU Fusions, 2016). 113 Therefore, the reduction of FLW is key to achieving sustainability as recognized 114 in the literature (e.g. Lemaire and Limbourg, 2019), and more recently by the EU Farm to Fork (F2F) strategy for sustainable food (EC, 2020), which aims at 115 making food systems fair, healthy and environmentally-friendly. F2F is a key 116 117 component of the European Green Deal, released in 2019, that is the roadmap 118 for making EU's economy sustainable with the final goal of making Europe a 119 climate-neutral continent by 2050 (EC, 2019). Besides, F2F is also central to the commitment of the European Commission (EC) to halving per capita food waste 120 121 at retail and consumer level by 2030 in line with the target established by the 122 United Nations' Sustainable Development Goal (SDG) 12.3 (UN, 2019). Thus, F2F foresees specific measures such as proposing for EU-level legally binding 123 124 targets for food waste reduction by 2023 and reviewing the EU rules on date marking ('use by' and 'best before' dates) by the end of 2022 (EC, 2020). 125

126 Furthermore, the importance of FLW is highlighted in other blocks of actions. 127 Within the stimulation of sustainable food processing, wholesale, retail, hospitality 128 and food service practices, the EC intends to promote circular business models 129 that make use of food waste. Special attention is given to food packaging 130 materials which legislation will be revised to support the use of packaging 131 solutions environmentally-friendly, re-usable and recyclable materials, using LCA to choose the best option (Abejón et al., 2020), and to contribute to food waste 132 133 reduction. In addition, the EC will revise marketing standards to reinforce the role 134 of sustainability criteria taking into account the possible impact of these standards 135 on FLW. Finally, within the promotion of sustainable food consumption, the EC 136 will strengthen educational messages on the importance of reducing food waste 137 within school schemes.

In the short term, the real cost of a healthy diet may rise because of the increase
in the cost of perishable commodities, which would have a particularly adverse
impact on lower-income households and slow the progress towards complying
with SDGs (FAO, 2020).

142 In recent years, many studies and other supporting documents have assessed 143 FLW, covering all three dimensions of sustainability. The environmental variable 144 has been mostly assessed under a life cycle approach, including energy 145 assessments. Laso et al. (2018) combined life cycle assessment (LCA) and data 146 envelopment analysis (DEA) to assess the efficiency of Spanish agri-food system 147 and to propose improvement actions in order to reduce energy usage and GHG 148 emissions. Hoehn et al. (2019) performed an energy flow analysis through the calculation of the primary energy demand of four stages and 11 food categories 149

150 of the Spanish food supply chain in 2015. Batlle-Bayer et al. (2020a) introduced a method to quantify environmental impact together nutritional values, also 151 152 further including with food affordability (Batlle-Bayer et al., 2020b). Finally, 153 Usubiaga-Liaño et al. (2020) used a global multi-regional environmentally 154 extended input-output database in combination with newly constructed net 155 energy-use accounts to provide a production- and consumption-based stock-take 156 of energy use in the food system across different world regions for the period 2000–2015. In addition, the estimation of embodied greenhouse gas (GHG) 157 158 emissions were also assessed. Kim and Kim (2010) evaluated different food 159 waste disposal options from the perspective of global warming and resource 160 recovery, whereas Slorach et al. (2020) evaluated the life cycle environmental 161 and economic sustainability of five plausible scenarios for food waste treatment 162 in UK. On the other hand, FLW have also been addressed under a nexus 163 approach (Laso et al., 2018b). Only a limited number of case studies have been 164 reported in the literature linked to economic aspects, mostly related to municipal FLW management (De Menna et al., 2018). Thus, the economic factor has been 165 considered from a market perspective (McCarthy et al., 2020); the economy and 166 the environmental hierarchy (Redlingshöfer et al., 2020; García-Herrero et al., 167 168 2018), from a life cycle cost thinking approach (De Menna et al., 2018) or 169 combining LCA and life cycle costing (LCC) (De Menna et al., 2020; Slorach et al. 2019). The social scope has been studied to include important aspects, such 170 171 as food security, food safety and nutrition. Markov et al. (2020) explored whether 172 the sharing economy can provide meaningful assistance to reducing food waste 173 in a relatively low-impact and environmentally-sound way. On the other hand, 174 Morone and Imbert (2020) stated food waste represents a valuable option as it allows for the production of a wide range of bio-based products ranging from 175 176 biofuels to bioplastics. Furthermore, it must be noted that not all food is of equal 177 calorific and nutritional value. Therefore, the nutritional content of food waste should be considered in the decision-making process (Bradshaw, 2018). In this 178 179 context, Vázquez-Rowe et al. (2019) have developed a novel approach to 180 facilitate the FLW management decision-making process, including the nutritional 181 content of FLW along the supply chain of several food categories, allowing the 182 most appropriate management strategies. A few of these approaches have foreseeably concluded in half done strategies, which, although valid, would 183 184 require additional efforts to integrate large number of variables in the decision-185 making process.

186 Under this overall framework, the main hypothesis of this study is to consider that 187 the 'strong short-term fluctuations and changes' of eating habits could have 188 significant direct and/or indirect consequences in FLW generation and 189 management. The COVID-19 outbreak, and the follow-on measures taken by the 190 Spanish government to mitigate its effects, produced some retail and 191 consumption disruptions. These could have major consequences on the potential 192 generation and management of FLW, as well as on the GHG emissions 193 associated with food production and consumption, all considering the nutritional 194 and the economic cost and under a holistic perspective. Moreover, understanding 195 the main effects should be useful in the decision-making process of food systems, 196 and the learned lessons could be a virtuous opportunity to propose strategies for 197 future unforeseen events.

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199 **2. METHODS**

200 The methodology developed in this study was established under a life cycle thinking approach since it involves all the stages of the food supply chain (ISO 201 202 2006a). The methodology, which follows the LCA standards, is divided into four 203 steps (ISO 2006a, b). The Spanish food supply chain was selected as the case 204 study. The reasons for this choice include, data availability and the fact that Spain 205 has been one of the countries most affected by the coronavirus pandemic in its 206 first wave, in terms of infections and mortality, and the strict lockdown regulations that were set in place in mid-March 2020. In fact, the coronavirus has caused 207 208 high reported cases of COVID-19 in Spain that resulted in numerous deaths 209 (Ministry of Health, Consumer Affairs and Social, 2020). However, this pandemic 210 has had several positive, but temporal, implications on the environment, such as 211 the decrease of concentrations of NOx and particulate matter due to strict traffic 212 restrictions, the drop in energy and resources demand and GHG emissions due 213 to low the industrial activity, the reduction of environmental noise level or the 214 improvement of the quality of water bodies (Zambrano et al., 2020). Moreover, 215 some negative impacts require a detailed evaluation, such as the amount of food 216 consumed and wasted, the diet followed in the lockdown, or the economic 217 consequences.

In the current study, a deep analysis of the inputs and outputs of the Spanish food basket along their supply chain by means of a Material Flow Analysis (MFA) was necessary (García-Herrero et al., 2018), as well as an economic (Vázquez-Rowe et al. 2019) and comprehensive nutritional assessment (Laso et al., 2019). Moreover, three impact indicators were evaluated: nutritional, economic and the environmental impact, in terms of GHG emissions.

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225 **2.1 Goal and Scope definition**

226 The goal and scope of this study is to assess the economic, nutritional and 227 environmental (i.e., climate change) consequences along the Spanish food 228 supply chain in terms of FLW during the COVID-19 outbreak by means of the 229 definition of a methodology that considers the production and consumption of 230 different food categories included in the typical Spanish food basket. On the one 231 hand, the nutritional FLW (N-FLW) was calculated using the Nutrient Rich Foods (NRF9.3) score (Fulgoni et al. 2009), which was previously used as an indicator 232 233 of the nutritional content of FLW (Vázguez-Rowe et al, 2019). On the other hand, 234 the economic FLW (E-FLW) index was introduced to consider the economic value 235 (profit or loss) of FLW caused for each food product and category. Both 236 indicators, together with the embodied GHG emissions linked to FLW in food 237 production and consumption (GHG-FLW) establish the multivariable framework 238 for potential decision-making.

239

240 The results are expected to test the viability of the new multivariable approach to 241 provide an overview regarding the food supply chain and FLW management of 242 the different food categories under study when a food system is exposed to 243 unexpected market stressors. Hence, the most inefficient food categories and 244 stages along the food supply chain from a nutritional, economic and climate point 245 of view will be identified. A successful outcome of the coupled decision-making 246 process and the consequent strategies proposed could mean important impacts 247 on the efficiency of food systems.

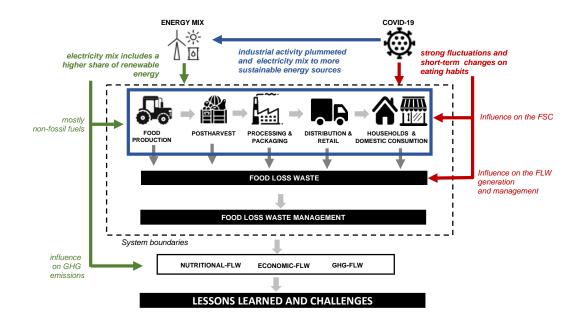


Figure 1. Overview of the functionality and system boundaries of the Spanish food system influenced by the COVID-19 pandemic.

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255 **2.2. Functionality and System Boundaries**

The function of the system is the provision of food to an average Spanish citizen, 256 257 minimizing the economic, nutritional and GHG impacts associated with the FLW 258 generated and managed under the strong short-term fluctuations and changes of 259 eating habits generated by the COVID-19 outbreak. In order to measure this function, it is necessary to define a suitable functional unit (FU), to which all the 260 261 inputs and outputs will be referred. Considering that the daily supply of food for a 262 Spanish citizen is expected to vary with respect to the usual conditions, the FU was defined as the supply of food for a Spanish citizen in terms of food categories, 263 264 referred to 1 kcal per person and day (kcal/cap-day).

265

266 The system boundaries comprise the entire supply chain of a food system, 267 following recent studies developed by García-Herrero et al. (2018) and Batlle-Bayer et al. (2019). Therefore, the stages of food production and postharvest, 268 269 processing and packaging, distribution, consumption and end-of-life were 270 considered, as shown in Figure 1, as well as FLW throughout the entire food supply chain (Vázquez-Rowe et al, 2019), acknowledging that, as mentioned 271 before, depending on the stage of food production, either food losses or food 272 273 wastes are considered.

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275 **2.3. Spanish food supply chain and FLW scenarios**

The scenarios proposed in this study are summarized in Table 1 and described in detail in sections 2.3.1 and 2.3.2. These scenarios are established to differentiate two temporal frameworks: before COVID-19 pandemic (P1) and the period of COVID-19 (P2). In order for the comparison to be feasible, the same weeks in 2019 and 2020 were evaluated. These scenarios allow determining the influence and impacts of COVID-19 on the environment, economy and health spheres of Spain.

284 **Table 1.** Spanish production and consumption scenarios.

| | | Mix Co | nsumption (%) | | | |
|------|-------------------|-----------------------|-----------------------|--------------------------------|--|--|
| Code | Time frame | Hous ehold | Extra- domestic | Electricity Mix ^(a) | | |
| P1 | Weeks 11-15, 2019 | 86.1 | 13.9 | Mostly fossil fuels | | |
| P2 | Week 11, 2020 | 86.1 ^(b) ; | 13.9 ^(b) ; | Mostly non-fossil | | |
| | Weeks 12-15, 2020 | 100 ^(c) | O (c) | fuels | | |

(a) Detailed information about the electricity mix is included in Table S1 of the SM.
(b) Extra-domestic consumption was available for most of week 11, excepting the (a)

(b) Extra-domestic consumption was available for most of week 11, excepting the (c) Weeks 12-15.

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2.3.1. P1. Pre-COVID-19 Scenario: to define the pre-COVID-19 outbreak
 scenario, the consumption of foods and beverages in Spain before declaring the
 state of emergency were considered (BOE, 2020a). Hence, food consumption
 during 2019 was established as the baseline scenario, from which the inventory
 of food production and consumption has been developed, as well as the resulting
 FLW inventory.

This scenario includes the entire supply chain, i.e. agricultural production, postharvest and storage, industrial processing, distribution (i.e. retail/wholesale) and consumption. The latter involves household and extra-domestic. Based on the reported data during weeks 11-15 of 2019 from MAPA (2019a, 2019b), extradomestic was assumed to represent 13.9% of total consumption. Moreover, the electricity mix was dominated by fossil fuels.

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2.3.2. P2. COVID 19 Scenario: the scenario describing the COVID-19 outbreak
 corresponds to the production of food, its consumption and the FLW management
 during weeks 11-15 (from March 9, 2020 to April 12, 2020). In this case,
 consumption was assumed to occur entirely in households, based on the fact that
 extra-domestic consumption has been reduced to a minimum as a consequence
 of the lockdown.

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Table 2. Food purchase rates during weeks 11-15 of COVID-19 and the same period of 2019 (kg/cap-week). Data source: MAPA, 2020a.

| Food category | March 2019 | April 2019 | Week 11 | Week 12 | Week 13 | Week 14 | Week 15 |
|-------------------|---------------|---------------|------------|------------|------------|------------|------------|
| Eggs | 0.183 | 0.184 | 0.233 | 0.190 | 0.238 | 0.238 | 0.292 |
| White meat | 0.395 | 0.375 | 0.355 | 0.347 | 0.372 | 0.355 | 0.395 |
| Red meat | 0.626 | 0.615 | 0.672 | 0.642 | 0.702 | 0.669 | 0.681 |
| Fresh fish | 0.302 | 0.298 | 0.268 | 0.265 | 0.270 | 0.262 | 0.266 |
| Frozen fish | 0.099 | 0.098 | 0.103 | 0.100 | 0.104 | 0.102 | 0.122 |
| Processed fish | 0.111 | 0.119 | 0.137 | 0.093 | 0.100 | 0.090 | 0.101 |

| Dairy | 2.260 | 2.282 | 2.554 | 2.068 | 2.270 | 2.173 | 2.302 |
|-------------------|-------|-------|-------|-------|-------|-------|-------|
| Cereals | 0.885 | 0.872 | 1.062 | 0.905 | 0.934 | 0.922 | 1.043 |
| Sweets | 0.458 | 0.460 | 0.511 | 0.454 | 0.507 | 0.496 | 0.548 |
| Pulses | 0.272 | 0.267 | 0.417 | 0.325 | 0.304 | 0.277 | 0.278 |
| Vegetable fats | 0.296 | 0.316 | 0.424 | 0.318 | 0.339 | 0.303 | 0.351 |
| Roots and tubers | 0.539 | 0.551 | 0.559 | 0.567 | 0.589 | 0.582 | 0.605 |
| Vegetables | 1.840 | 1.777 | 1.854 | 1.743 | 1.840 | 1.786 | 1.883 |
| Fruits | 1.755 | 1.716 | 1.739 | 1.787 | 1.894 | 1.893 | 1.936 |
| Beverages | 1.191 | 1.198 | 0.581 | 0.630 | 0.640 | 0.826 | 0.898 |

313 Week 11 in 2020 presented an increase in purchases of 29.8% with respect 314 to food purchases made in the same week in 2019. Meanwhile, in week 12 the 315 increase in purchases with respect to 2019 was 10.9% (MAPA, 2020a). The 316 assessment shows that in the first fortnight of lockdown, substantial amounts of 317 food were stored in households and, therefore, it was not necessary to buy with 318 the same intensity in subsequent weeks. In fact, week 13 showed a reduction of 319 20.3% in terms of food purchase. Table 2 shows food consumption rates throughout weeks 11-15 related to the average consumption during the same 320 321 weeks in 2019. It is important to remark that during week 11 extra-domestic consumption was hardly altered, since the state of emergency did not start until 322 323 March 14 (Saturday), i.e., from Monday 11 to Friday 13¹, extra-domestic 324 consumption was fully available. Thus, an 86.1% of household consumption was 325 assumed during week 11.

The scenario includes the electricity mix under the COVID-19 outbreak. Considering that industrial activity plummeted since the beginning of the pandemic, so did energy demand. The new electricity mix includes a higher share of renewable energy (REE, 2020). Therefore, the pandemic has moved the electricity mix to more sustainable energy sources, producing a positive impact on the environment.

332

333 2.4. Life Cycle Inventory (LCI)

Data for representative commodities were sourced from the consumption 334 by the MAPA for March and April 2019 (MAPA, 2019a, 335 database released 336 2019b) and for the five first weeks of the quarantine in Spain during the same period in 2020 (MAPA, 2020a). An MFA was developed considering a total of 57 337 338 demonstrative food and beverage supplies, classifying them in 15 categories. 339 Beyond the 13 categories, suggested by the FAOSTAT classification (FAO, 340 2014), wine and beer were also included as additional categories due to the substantial increase in consumption. Other beverages, as well as sauces, spices, 341

¹ Please note that in Spain the official week is from Monday to Sunday.

broths and other minor products, were not included in the study. Categories were
also based on the available classification offered by the Spanish Ministry of
Agriculture, Fisheries and Food (MAPA, 2020a). This allows to recognize, for
instance, independent categories for fresh, frozen and processed fish but does
not split fresh and frozen meats and vegetables.

To estimate FLW along the whole supply chain, different allocation, conversion and FLW factors based on Gustavsson et al. (2011) were used. Thereby, FLW for each category, considering if the product was consumed processed or fresh, and for each life cycle stage were calculated. For wine and beer, the factors for processed fruit and processed cereals were used, respectively.

- Regarding the generation of GHG emissions in the production, distribution and consumption of each food product, most data were collected from Batlle-Bayer et al. (2019). The production of eggs was taken from Abín et al. (2018), potatoes from Frankowska et al. (2019) and wine and beer from Saxe (2010). In addition, mushrooms and strawberries were also considered due to their availability in the Spanish context (Leiva et al., 2015; Romero-Gámez and Suarez-Rey, 2020).
- There are considerable differences among autonomous communities in Spain in 358 359 terms of integrated waste management systems. Some models have fostered 360 recycling based on separate collection, other territories have promoted 361 mechanical-biological treatment and subsequent recycling processes, whereas a final group of regions have focused on energy recovery (i.e., incineration) 362 363 (PEMAR, 2015). Regardless of the management systems, 2% of generated FLW was considered to be avoided by donating extra-food to food banks, soup 364 365 kitchens and shelters (FESBAL, 2020). The remaining 98% was assumed to be 366 managed by the different waste management treatment techniques, based on the 367 percentage distribution available in annual reports published by the Spanish 368 government. According to this information, 4.4% of waste was incinerated and 369 2.8% landfilled. The biological treatment of the FLW collected separately was 370 carried out by composting (C) to obtain compost (7,5%), while the FLW collected with the remaining fraction is subject to a mechanical separation to obtain organic 371 372 matter, which is subsequently treated in a process of biostabilization by 373 composting (58.2%), or by anaerobic digestion (AD) (25.1%).
- The different FLW treatment techniques have been developed according to the following models:
- 376 i. Landfilling of FLW including biogas recovery. Biogas and leachate treatment 377 and deposition were included in the modelling. Sealing materials (e.g., clay or 378 mineral coating) and diesel for the compactor were also included. Leachate 379 treatment includes active carbon and flocculation/precipitation processing. The modelling was based on the average of municipal household FLW for landfill 380 381 processes from the Sphera database (Sphera, 2019). According to the model, 17% of the biogas naturally released is assumed to be collected, treated and 382 383 burnt to produce electricity. The remaining biogas is flared (21%) and released to 384 the atmosphere (62%). A rate of 50% transpiration/runoff and a 100 years lifetime 385 for the landfill were considered. Additionally, a net electricity generation of 0.0942 386 MJ per kg of municipal solid FL was assumed (Sphera, 2019).

ii. Incineration with energy recovery. Incineration was based on the Sphera
dataset for the biodegradable waste fraction in municipal solid waste (MSW)
(Sphera, 2019). To model a single fraction, the environmental burdens, energy
production and credits of MSW incineration were attributed to the biodegradable
waste fraction. The plant consists of an incineration line fitted with a grate and a

392 steam generator. Grate is the most common technology in Europe, applied in 393 80% of the Spanish plants (Margallo et al., 2014). The plant produces 495 MJ of 394 electricity and 1277 MJ of steam per metric ton of waste, which are considered 395 to be exported to industry or households. The model mixes the most recurrent 396 technologies for flue gas treatment (FGT) in Europe. Hence, one third of plants 397 were assumed to use a wet system to treat acid gas, while the remaining two 398 thirds were assumed to use a dry system. In the case of NO_X reduction, two thirds 399 using Selective Non-Catalytic Reduction (SNCR) and one-third using Selective 400 Catalytic Reduction (SCR) was used. Regarding solid residues, the incineration 401 of one metric ton of waste produces 220 kg of bottom ash (BA) and 42 kg of boiler 402 ash, filter cake and slurries. Once metal recovery and ageing is performed, 60% 403 of the produced BA is reused as construction material. The remaining 40% is 404 disposed of in a landfill. Re-melting and reprocessing of scrap were also included 405 in the system boundaries. Boiler ash, filter cake and slurries are disposed of in 406 salt mines (43%) or landfills (57%) (Sphera, 2019).

407 iii. Composting. Composting was modelled based on the Sphera dataset, which partly or fully takes place in closed halls or so-called composting boxes or rotting 408 409 tunnels. The input waste is supposed to be an average mixture of biodegradable 410 waste consisting of biodegradable garden and park waste, as well as food and 411 kitchen waste with a 35% content. The model includes the pre-treatment (mixing process) to adjust and optimize the input substrate. Subsequently, the rotting 412 413 aerobic biological degradation and alteration. Finally, the post-treatment allows 414 based on a sieving process allows achieving compost quality requirements. 415 Output fractions are compost, sieving rest and impurities (Sphera, 2019). For the selective collection fraction, the composting system includes the energy 416 requirements of a mechanical separation unit (Cimpan and Wenzel, 2013). 417

iv. Anaerobic digestion and composting (AD&C). This treatment was modelled
using Ecoinvent (Ecoinvent, 2016). The treatment includes storage (and 10% of
the total pre-treatment storage emissions) of the substrates, anaerobic
fermentation, as well as the storage of digestate after fermentation. It was
considered that one cubic meter of biogas produces 2.07 kWh of electricity (Junta
de Andalucía, 2011).

The electricity recovered in all scenarios was assumed to be sent to the national grid, displacing electricity from the average electricity mix. However, this value could be lower if energy losses and uses for other purposes are considered. All these assumptions are explained in section 2.6.

428 Nutritional data were obtained from the food composition tables of the Spanish 429 Institute for Education in Nutrition and Dietetics (Farran et al. 2004). Table S2 of 430 the Supporting Material collects the nutritional composition of each food 431 commodity studied in terms of the nutrients needed to estimate the NRF9.3 index. 432 Prices at origin, wholesale and retail were obtained from the Spanish Ministry of 433 Economy and Competitiveness (MINECO, 2020) and MAPA (2020b) (see Table 434 S3 in the SM). The same costs were assumed for FLW for agricultural production 435 and postharvest and processing stages. Otherwise, wholesale prices were used for distribution stage. It was assumed that extra-domestic services can buy their 436 food at lower prices than private households. A 5% volume discount was 437 considered (Beretta et al., 2013). Data from the Food Consumption Panel of 438 439 MAPA shows no significant fluctuation in prices, despite the fact that the food 440 chain had higher costs related to the acquisition of personal protective equipment 441 and the enforcement of new hygienic-sanitary requirements. The Consumer Price Index for food, in March 2020, increased by 6.9%, which was considered as anoverall food price increase for all food categories (INE, 2020).

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445 **2.5. Main assumptions and limitations of the study**

The most significant source of uncertainty is linked to the FLW percentages used for the calculations. Data reported by Gustavsson et al. (2013) represent the average conditions for Europe, disregarding differences among countries. Nonetheless, although they are considered as a good benchmark, they may lead to errors when used for a specific country. Hence, they have been updated with Spanish data when available, according to García-Herrero et al. 2018.

- 452 Nutritional data available in databases were used to describe and quantify the
 453 edible parts of food. While this approach is not exactly aligned with FLW
 454 composition, the current study assumes that these data can be used as a good
 455 proxy to describe inedible parts of food as well.
- Weeks 13, 14 and 15 showed had an increase in online food purchasing of 84.4%, 843.9% and 101.3% higher than the same week in 2019, respectively (MAPA, 2020a). It is assumed as part of the household consumption increment analyzed along the study.
- 460

461 **2.6. Allocations**

462 The scenarios under study are multi-output processes in which the management 463 of FLW is the main function of the system and the production of electricity and compost represent additional functions. Hence, environmental burdens must be 464 465 allocated among the different functions. To handle this problem, ISO 14040 466 establishes a specific allocation procedure in which system expansion should be 467 prioritized (ISO 2006a). Regarding the landfill scenario, it must be noted that 468 electricity generation depends on methane concentration in the landfill biogas. 469 Consequently, electricity from FLW was allocated to the amount of total carbon 470 available in the disposed organic residue. The energy produced in waste 471 decomposition (i.e., landfilling and anaerobic digestion) and combustion (i.e., 472 incineration) was assumed to substitute the equivalent amount of electricity from 473 the grid. The variation per week in the electricity mix composition was considered 474 according to the information provided in Table S1 of the SM. The pandemic has 475 influenced the energy sources of the Spanish mix. The use of hydropower and 476 solar energy have increased during this period, whereas nuclear, hard coal, fuel 477 oil and natural gas have shown a decrease, reducing the environmental impact 478 of the mix per kWh produced. Low industrial activity, which is highly dependent 479 on non-renewable sources, has fostered this positive change. Steam generation 480 waste incineration substituted steam generation from natural in aas 481 combustion. Moreover, the environmental credits of compost are also 482 considered. Compost is assumed to replace mineral fertilizer, with a substitution 483 ratio of 20 kg N equivalent per metric ton of compost (Righi et al., 2013). The 484 fertilizer production as total N is obtained from the Sphera Database (Sphera, 485 2019).

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- 487

488 **2.7. Life cycle impact assessment**

489

490 2.7.1. Nutritional Food Loss Waste (N-FLW)

491 The assessment approach suggested by García-Herrero et al. (2019) was 492 applied to determine the nutritional impact of FLW (i.e., N-FLW). It is based on 493 the nutrient profile model developed by Drewnowski et al. (2019) to the eating 494 habits under study. Accordingly, the NRF9.3 algorithm, which is based on 9 495 nutrients (protein, fiber, minerals calcium, iron, magnesium and potassium, and 496 vitamins A, C and E) that should be encouraged and 3 nutrients (saturated fat, 497 added sugar and sodium) that should be limited, was used as shown in Equation 498 1.

499 NRF9

NRF9.3= $\sum_{i} w_{i} \left(\sum_{l=9} \frac{NR_{l}}{DV_{l}} \cdot 100 - \sum_{m=3} \frac{LIM_{m}}{MRV_{m}} \cdot 100 \right)$

(1)

where NR is the intake of nutrient I (to encourage), DV is the daily recommended nutrient I, LIM is the intake of nutrient m (to limit), and MRV is the maximum daily recommended value for the nutrient m. W₁ is the weighting factor of food category i and can be estimated using kcal or weight basis. In this study, the weight basis has been selected to avoid the overrepresentation of caloriedense foods.

506 The daily (RV) and maximum recommended values (MRV) for all nutrients are 507 based on the data published by EFSA (2017). To avoid crediting 508 overconsumption of encouraged nutrients, their intakes were capped 509 (Drewnowski, 2009). Hence, when a certain nutrient intake was higher than its 510 RV, the intake of this nutrient was set to its RV.

511

512 2.7.2. Economic Food Loss Waste (E-FLW)

513 In terms of the economic variable, it must be considered that value is generally 514 accumulated as the supply chain advances to the retail stage, linked mainly to 515 successive phases of the elaboration of the final product. Therefore, the 516 economic quantification of FLW was determined according to the Equation 2, 517 from Vázquez-Rowe et al. (2019).

518 E-FLW_i=
$$\dot{\Sigma}_{i}$$
FLW_{i,j}·V_{i,j}

(2)

where E-FLW_i represents the economic FLW of food category i, FLW_i, j is the food
 loss and waste of food category i in the supply stage j, and V_{i,j} their corresponding
 economic value.

522

523 2.7.3. GHG emissions (GHG-FLW)

524 FLW contributes to the generation of GHG emissions in two ways. On the one 525 hand, GHG emissions emitted along the food supply chain, considering the 526 production, postharvest processing, distribution and consumption of foods that 527 are wasted. On the other, GHG emissions also result from the management of 528 this FLW. In fact, the technological alternatives to treat FLW may tip the balance 529 in favor of a particular optimized FLW management system.

530 GHG emissions associated with FLW were calculated by multiplying the FLW by 531 the respective emission factor per food item according to Equation 3.

532 GHG-FLW_i=
$$\sum_{i}$$
FLW_{i,i}·GHG_{i,i}

(3)

- 533 where GHG-FLW_i represents the climate FLW of food category i, FLW_i, j is the 534 food loss and waste of food category i in the supply stage j, and GHG_i, their 535 corresponding GHG equivalent emission factor according to the Ecoinvent or 536 Sphera database.
- 537

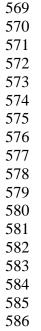
538**3. RESULTS AND DISCUSSION**

539 3.1. Overall FLW assessment

540 Figure 2 shows the results for scenarios P1 and P2. According to the assessment, the COVID-19 outbreak had a slight influence on the total amount of FLW. Under 541 542 a similar overall production and consumption of food (1.5-1.75 Kg/FU), a greater FLW generation in households (H) occurred, approximately 12% higher during 543 the COVID-19 outbreak (Figure 2a). However, if extra-domestic consumption 544 545 absorbed by households during the outbreak are considered, overall FLW 546 generation remains similar as compared to 2019. Therefore, no significant change in the amount of FLW is reported, but just a partial reallocation to 547 households. FLW variations have implications in the waste management system. 548 549 A larger demand for the FLW collection service, together with the unusual challenge of managing high amounts of municipal waste with a potential sanitary 550 risk, have highlighted the need to address exceptional measures, even though 551 552 modifications of environmental permits, such as the use of incineration as a 553 priority to reduce its potential hazardous (BOC, 2020; BOE, 2020b).

554 The nutritional content of food consumption during the outbreak decreased 555 between 6% and 8% (see Figure 2b). The increase in consumption of alcoholic beverages, sweetmeats, snacks and processed foods constitutes the largest 556 contributor to poor nutritional waste. The nutritional content per FU in households 557 558 was higher during the state of emergency. Nevertheless, if extra-domestic 559 consumption is considered, the nutritional content is higher in the pre-COVID-19 scenario. These results are of special interest when the management strategy, 560 561 according to the FLW hierarchy, consists in re-using human consumption. The 562 impoverishment of the nutritional content of FLW during COVID-19 makes its use 563 as secondary feed less suitable. For instance, the fact that fast food restaurant 564 chains used their surplus stock as menus for children can be interpreted as a paradigm of this tendency. Although it represents a correct procedure in terms of 565 566 FLW management, it is also a questionable and doubtful strategy, with repercussions on nutrition, especially for children belonging to vulnerable 567 568 families.

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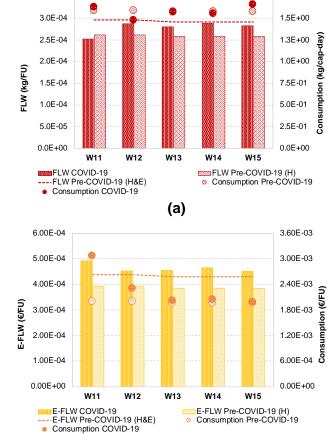


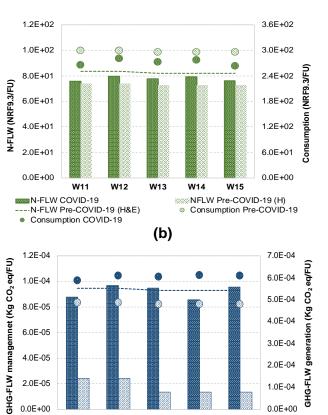
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3.5E-04





(d)

W11 W12 FLW management COVID-19 © FLW Generation Pre-COVID-19 (H)

FLW Generation COVID-19

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- 596

Figure 2. Overall FLW during pre-COVID-19 (P1) and COVID-19 scenarios (P2).
(a) Total amount of FLW and food consumption; (b) FLW Nutritional assessment;
(c) FLW Economic assessment; (d) FLW Greenhouse gas (GHG) assessment.

600

As shown in Figure 2c, when comparing the FLW costs, the previously described 601 602 pattern is reversed. The FLW cost per FU is higher in the COVID-19 scenario. 603 increasing by 17% when only household consumption is considered, and 11% if 604 extra-domestic consumption is included. The increase in waste generation and 605 food prices during the period assessed contributes to this higher FLW cost. Our analysis estimates that each citizen disposed of ca. 4.7€ of food per week (i.e., 606 7.5€ along the full supply chain) during the emergency period, as compared to 607 608 3.8€ (i.e., 6.4€ along the whole supply chain) before lockdown.

609 GHG emissions follow a similar trend when compared with FLW generation. CO₂eq emissions per FU increased during the outbreak by 21% compared to the 610 611 generation in households in the pre-COVID-19 scenario. When extra-domestic consumption is included, the emissions are 10% higher (see Figure 2d). Overall, 612 613 considering the impact of production and management, FLW has a clear impact 614 on global warming. In fact, even though the Spanish electricity mix during the outbreak was based primarily on low-carbon energy sources, FLW was 615 616 responsible for 12 kg CO₂eg per capita and week, 43% higher than in the 617 business-as-usual scenario (i.e., 8.4 Kg CO₂ eq/cap-week).

618

619 **3.2. Assessment of food categories**

620 The assessment of food categories shows that fruits and vegetables are the 621 categories most affected by the inefficiencies in the food supply chain. Their 622 relative contribution to FLW was estimated to be 22.9% and 21.5% in the COVID-19 scenario, respectively, followed by cereals (11.4%). As presented in Figure 623 624 3a, no remarkable difference is observed in terms of food mass lost and wasted 625 per FU among the scenarios studied, since the majority of the losses are shared by these categories. Only FLW in the beverage category changes moderately, 626 627 from 13.1% in the pre-COVID 19 scenario to 7.9% in the COVID-19 scenario, probably motivated by the closure of bars and restaurants. 628

Concerning nutritional content, the slight decrease in nutritional quality during the
 outbreak is linked to animal fats present in processed foods, snacks, pastries and
 sweets, whose consumption increased especially during the first weeks of
 lockdown.

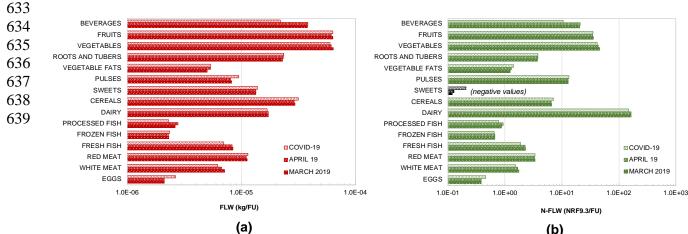


Figure 3. Assessment of food categories during pre-COVID-19 (P1) and COVID-19 (P2a) scenarios. (a) Total amount of FLW and food consumption: (b) FLW Nutritional assessment; (c) FLW Economic assessment; (d) FLW Greenhouse gas (GHG) assessment.

From an economic perspective, Figure 3c shows that red meat, cereal, fruits and vegetables emerge as the largest contributors to economic waste, representing 60.2% in the COVID-19 scenario (€ 4.5/cap-week) of total FLW, as compared to 47.3% in the pre-COVID-19 scenario (€ 2.85/cap-week). In contrast, lamb, fresh fish and especially beverages, contributed to reducing the FLW cost during the COVID-19 scenario (12.5% vs. 17.6% in pre-COVID-19 scenario) due to lower demand and to a moderate decrease in price due to excess stock.

Finally, red meat appeared as the main contributor in terms of GHG emissions, contributing to over 30% of the total impact, despite only representing 4% in weight of total FLW. Cereals and vegetables were also two categories that had important contributions, with slight absolute increases with respect to the business-as-usual scenario. In fact, practically all food categories presented higher emissions during the outbreak.

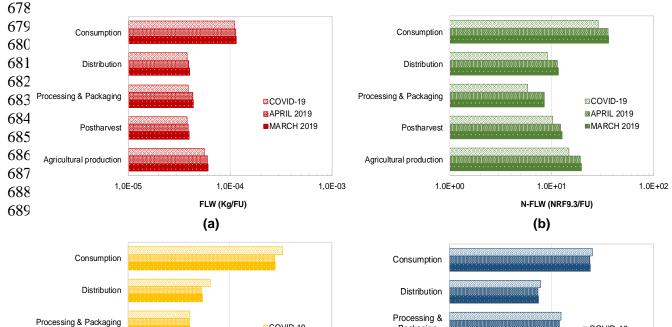


Figure 4. Holistic FLW assessment during pre-COVID-19 (P1) and COVID-19 (P2) scenarios. (a) Total amount of FLW and food consumption; (b) FLW Nutritional assessment; (c) FLW Economic assessment; (d) FLW Greenhouse gas (GHG) assessment.

3.3. Holistic assessment

Under a holistic approach, it is observed that the closer to the consumption FLW is produced, the costlier it becomes (see Figure 4a) from an economic (Betz et al., 2015) and environmental (Chen et al., 2020) perspective. Subsequently, consumption in the household results in the main economic, nutritional and climate hotspot in terms of FLW, accounting for approximately 60%, 41% and 40% of total waste, respectively. This is especially important from an economic perspective, since a 1-2% decrease of FLW implied a rise in economic losses up to 12% (see Figure 4c), due to a 6.9% increase in food prices. Accordingly, it would be highly recommendable, in addition to reducing FLW generation in the consumption stage, to protect the food market, avoiding cost escalations along the supply chain that especially damage small producers and make the product inaccessible for vulnerable families. Hence, self-regulatory mechanisms, fair prices and tools for their control should be put in place rather than government interventions in food markets.

Usually, FLW management strategies have been designed according to the FLW
hierarchy. Based on our assessment, the FLW hierarchy must focus on delivering
the best environmental, nutritional and economic options, but also considering
the best option of each stage along the FSC (Vázquez-Rowe et al. 2019). The
COVID-19 outbreak has only reaffirmed this statement.

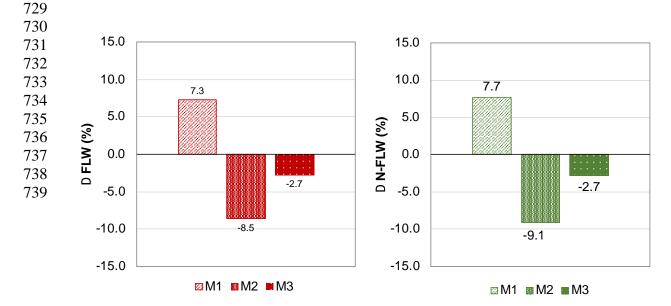


Figure 5. Sensitivity analysis for the considered scenarios during the COVID-19 outbreak: (M1) increase of 20% in the generation of FLW in households; (M2) reduction of 20% in the generation of FLW in households; (M3) losses in distribution and sales decrease by 20%.

3.4. Sensitivity analysis

Considering that the COVID-19 outbreak could further modify FLW generation, a
sensitivity analysis was executed to assess this influence on the results in order
to determine their robustness (Guo and Murphy, 2012). FLW generation variables
both in households and distribution were parameterized in the model and new
values for the calculation of new scenarios were proposed.

The generation of FLW was estimated from a qualitative point of view, based on the existing knowledge available. For instance, at a household consumption level. hoarding may be leading to an increase in the amount of waste generated . as consumers are abandoning their regular routines and probably not managing the additional food efficiently. At the same time, the outbreak could actually help achieve a reduction in FLW: the fear of infections reduces purchase frequency, forcing buyers to be more strategic on how to use up food at home. To assess these assumptions, two alternate scenarios considering an increase (scenario M1) and a reduction (scenario M2) of 20% in the generation of FLW in households were introduced (see Table 3).

In terms of wholesaling and retailing, an increase in food sales was observed and
the shelves were empty during the first weeks of the state of emergency.
Therefore, it is plausible to assume that FLW has diminished. Over time, as the
lockdown progressed, and shoppers continued to bulk-buy, food sector
stakeholders jumped into action in order to implement emergency policies to meet

- these skyrocketing demands. Scenario M3 builds on this assumption that lossesin distribution and sales decreased by 20% in the first weeks of lockdown.
- 792

| 793 | Table 3. | Parameters | and | alternative | scenarios | evaluated | in | the | sensitivity |
|-----|-----------|------------|-----|-------------|-----------|-----------|----|-----|-------------|
| 794 | analysis. | | | | | | | | - |

| Code | Time frame | Parameter | Baseline Value | Modified Value |
|------|------------|--------------------------------|----------------|----------------|
| M1 | COVID-19 | FLW generation in households | (a) | +20% |
| M2 | COVID-19 | FLW generation in households | (a) | -20% |
| M3 | COVID-19 | FLW generation in distribution | (a) | -20% |

796

a. FLW factors based on Gustavsson et al. (2011)

797

Equation (4) was used to calculate the changes in overall FLW generation of the systems due to each parameter:

(4)

800

801
$$\Delta IA=100 \frac{IA_{M}-IA_{B}}{IA_{B}}$$

802

803 where Δ IA is the impact variation, IA_M the impact with the modified parameter and 804 IA_B the impact of the baseline scenario. Therefore, a positive value implies that 805 the option analyzed is worse than the baseline scenario, while a negative value 806 means that the modified option has less environmental impact than the baseline 807 scenario (Abejón et al., 2020).

The results, shown in Figure 5, revealed that the second alternative evaluated has a remarkable influence on FLW from all four perspectives assessed. In fact, scenario M2, characterized by a greater efficiency of food consumption in households, would imply substantial reductions in terms of nutrition (-9.1%), GHG emissions (-8.9%), and cost (-14.7%)

813

814

815 4. LESSONS LEARNED AND CHALLENGES

816 The COVID-19 pandemic has stressed the relevance of performing a deep review regarding the robustness of current food production and consumption systems. 817 In fact, the health crisis derived from the outbreak 818 has directly influenced 819 lifestyle habits throughout the planet, including food consumption and its related 820 FLW generation. The preliminary assessment performed in this study on FLW management during the early stages of the outbreak allows learning some 821 lessons and drawing conclusions about future challenges. Interestingly, the 822 hierarchical approach of this study facilitates the analysis along the whole food 823 824 supply chain.

In fact, as defended by Hobbs (2020), the pandemic has offset a series of demand- and supply-side shocks that have disrupted food supply chains enormously. On the one hand, from a demand-side perspective, the coronavirus crisis has really affected the way in which citizens purchase and consume food. For example, the fear of contagion has translated, after the panic purchases at the beginning of the outbreak, to food purchase behaviors that are more spaced out over time. In some cases, this has led many families to generate more food
waste due to lack of foresight, whereas for others it has supposed a greater use
of food due to the fear of recurrent purchases. For many citizens the lockdown
measures have also prompted an accelerated learning process of food purchase
management and, although probably in an indirect way, a novel awareness of
responsible consumption (Jribi et al., 2020), that should lead to reduced FLW
generation.

These strong disruptions in citizen purchase behavior have triggered what is 838 839 commonly referred to as the "ripple effect", generating an upstream propagation 840 of the disruptions to all other actors throughout the supply chains (Dolgui et al., 841 2020). Hence, supply chain stakeholders have had to adapt their routines and 842 discovered their strengths, and weaknesses. For instance, those activities 843 already familiar with digital tools or with high supplier and client diversification, 844 were readier to resist economic crises like the one caused by the COVID-19 845 outbreak and they were able to effectively respond to the increase of the online food demand up to 80% in this period. Consequently, a huge effort is required by 846 governments to support essential activities, such as the primary sector, in terms 847 848 of digitalization, economy planification and quality product labeling. In this latter 849 aspect, ecolabelling is growing in recent decades but further efforts related to 850 nutrient, energy and water impacts under a nexus approach must be performed (Batlle-Bayer et al., 2020c, Leivas et al., 2020). Thus, producers will increase the 851 852 quality and the specificities of their products and consumers will receive relevant 853 information for filling the food basket.

- 854 The COVID-19 crisis has revealed an unprecedented flow of solidarity. 855 Considering that the number of vulnerable social groups and families has rocketed in the matter of weeks, it is imperative to apply the FLW management 856 857 hierarchy throughout food supply chains, favoring secondary feeding strategies 858 by means of effective donations and, fostering, therefore, the circularity of the 859 agri-food sector. In this sense, the control of the nutritional quality of surpluses 860 and their food security must be guaranteed by introducing rigorous health and 861 nutritional controls.
- On the other hand, from a supply-side approach, it is important to note that the 862 aforementioned "ripple effect" triggers the so called "bullwhip" or "whiplash 863 effect", through which smaller distortions in consumer demand tend to amplify 864 865 upstream through the supply chain (Wang and Disney, 2016). The short window of time between the appearance of the new virus and application of draconian 866 867 social distancing policies in most of the world constituted the perfect storm that led to inaccurate demand forecasting and higher inefficiencies in the delivery of 868 869 food to citizens (Patrinley et al., 2020), and, consequently, to the increase of FLW. 870 While many enterprises have adapted and developed improved methods to predict future short- and midterm demand, these techniques tend to apply 871 exponential smoothing on available historical data. However, these may be 872 873 insufficient when dealing with additional extreme disruptions generated by events 874 with long recurrence intervals (e.g., extreme seismic events, pandemics or 875 volcano eruptions). But, this disruption or perturbation to the food's system is 876 highly important for understanding its resilience under these types of events.

Considering the backward propagation of effects through the supply chain, primary sector workers, whose role is placed in the early phases of food supply chains, have been forced to discard huge amounts of food due to the complex logistics of the chains. In fact, the outbreak highlights the importance of fostering 881 a more decentralized food supply chain by including small producers. This would 882 provide a more resilient network and increased food security to local communities across socioeconomic levels (Ricciardi et al., 2018), especially for those in a 883 884 vulnerable position. Harnessing their potential is a challenge that must be 885 maintained and supported by governments, distributors and consumers when the 886 crisis ends, as it will help reinforce resilience in the food sector. The survival of 887 our lifestyle is impossible without the primary sector, especially in urban environments, strongly dependent on food production from the rural world. The 888 889 pandemic has highlighted the weakness of current citizen consumption habits, 890 especially among vulnerable communities (Raja, 2020).

891 Another aspect to be considered from the supply-side is the difficulty to access fresh food in small street markets (i.e., "neighborhood markets"), since the 892 893 lockdown forced many to shut. This has derived in many sectors of the population 894 having limited access to fresh products, namely fish and white meat, which has 895 forced many small-scale producers and retailers to dispose of their stock, with the subsequent effects in terms of FLW. Hence, an important challenge emerges 896 897 in order to promote strategies and policies favoring shorter food supply chains 898 that would enhance resilience of regional and local food systems, including the purchase of food from local suppliers. In fact, 'zero km food strategies', which in 899 900 some cases lower the environmental impact, can introduce social and economic benefits for local communities, generating a less complex web between the 901 902 farmer and the final consumer. Moreover, the COVID-19 pandemic has 903 underlined the importance of a more flexible and forthcoming food distribution 904 system, which allows the adaptability under unforeseen conditions, prioritizing 905 local products in order to avoid FLW associated with the difficulty of small 906 producers accessing the market. Moreover, it would have been preferable to have 907 allowed local markets to remain open in order to sustain supply chains, while 908 putting in place best available social distancing and hygiene practices to minimize 909 the risk.

910 A final aspect linked to supply-side shocks is linked to the closure of most extra-911 domestic establishments: school canteens and kitchens, restaurants, bars or hotels are just some examples. COVID-19, by leading these important sources 912 913 of food delivery to a total shutdown, has highlighted the need to introduce tools 914 that facilitate the interconnection of the different supply chains (Caldeira et al. 915 2019). For instance, in the case of schools, local authorities have the opportunity 916 to improve collaboration between domestic and extra-domestic supply chains by 917 offering a direct (or semi) food service to the students through local, fresh and 918 seasonal production and consumption. This will strengthen the local economy 919 (i.e. primary sector, small food stores and processing industries), reducing the 920 environmental impact and offering more healthy sustainable diets to students. Moreover, we should not forget that the canteen service in schools is usually the 921 922 main meal for children from vulnerable families. Improving the nutritional and 923 environmental profile of school menus, therefore, would constitute an excellent 924 pathway to reduce inequalities and mitigate the prevalence of food-related noncommunicable diseases in children and adolescents from these groups. In order 925 926 to avoid public authorities sourcing unhealthy menus for children during long time periods, it is urgent to define minimum mandatory criteria for sustainable food 927 928 procurement.

At European level, farm-to-fork (F2F) policies should be the framework for a fair transition for all food value chain stakeholders, especially after the irruption of the COVID-19 pandemic and the economic downturn. Although this crisis has highlighted the strength and resilience of the Spanish food system, there is an opportunity to re-orient and transform the food system to be more resilient and sustainable. This should be an opportunity to move towards a food democracy model that provides citizens with opportunities to actively contribute in the way that sustainable food systems are built to allow complementary perspectives on how food should be produced and consumed (Petetin, 2020).

Therefore, policies should be aligned with global international strategies, 938 939 including efforts to align with SDGs 2 and 12, but also with other international 940 strategies, such as GHG emissions mitigation in the frame of the Paris Agreement 941 or the minimization of ozone-depleting cooling agents (e.g., HCFCs) used in the 942 food industry to comply with the Kigali Agreement. Lessons learnt from this 943 accelerated sanitary and economic crisis are providing speedy data that allow 944 steering policy towards these objectives. However, despite the priority lines 945 described above, the consideration of social, economic and environmental trade-946 offs in other indicators must be taken into account (Brears, 2018).

948 **5. CONCLUSIONS**

947

Reducing FLW is critical to achieve certain Sustainable Development Goals 949 (SDGs), especially SDG 2 (Zero Hunger) and SDG 12 (Ensuring sustainable 950 consumption and production patterns). The COVID-19 outbreak has caused 951 952 significant shocks in most food supply chains. From an overall perspective, the 953 crisis has shown that during the lockdown the amount of FLW generated in 954 households has increased by 12%. Nevertheless, this increase does not offset 955 the FLW generated before the outbreak if extra-domestic consumption is taken 956 into account (only 1-2%). Likewise, the CO₂ emissions and the associated 957 economic cost of FLW generation increased by up to 10% and 11%, respectively. 958 In contrast, the nutritional content of FLW was reduced by 8% as a consequence 959 of a relaxation in healthy eating habits.

960 The study demonstrates that the 'strong short-term fluctuations and changes' of 961 eating habits have significant direct and indirect consequences on FLW 962 management. Accordingly, it has confirmed the need to review and enhance FLW 963 control strategies after the coronavirus crisis. Measures aimed at reducing FLW 964 are very important to make better use of food residues, the use of food surpluses 965 or the prevention of FLW. All of them have been affected during the COVID-19 966 outbreak, and all of them require an in-depth review that allows us to be prepared 967 for future unforeseen scenarios. Almost all food categories, stakeholders in the 968 food chain, industry and governments, and especially consumers have a very 969 important role in this matter. Thus, further research should address additional 970 scenarios analyzing the influence on the economic, nutritional and environmental cost along the food supply chain of the different food waste management options 971 972 available, as well as possible food waste prevention measures (intended as 973 diversion from landfill) and alternative valorization routes (such as biorefineries) 974 in the context of unexpected food demand patterns. From an European 975 perspective, we hypothesize that the results obtained are highly extrapolated to 976 other regional contexts, although it would be interesting to analyze future 977 scenarios considering the actions and the goals proposed in the framework of the 978 EU F2F strategy. Studies in other geographical areas, in which food security and 979 food supply chains are not as robust as in a European context should also be

- analyzed, as the behavior of FLW trends could be subject to a completelydifferent set of logistic, economic and behavioral variables.
- 982 It may be politically incorrect to say so, but the COVID-19 pandemic is an 983 opportunity to reduce over the longer term the prevalence of lifestyles based on 984 large volumes of energy and material. However, facts speak for themselves. To 985 the extent of our possibilities, we should all work to ensure that the actions in the 986 aftermath of the coronavirus outbreak contribute to a sustainable consumption 987 transition. This may be our last chance. What if it never comes again?
- 988

989 Acknowledgments

- 990 The authors are grateful for the funding of the Spanish Ministry of Economy and 991 Competitiveness through the CERES-PROCON Project CTM2016-76176 992 (AEI/FEDER, UE) and the KAIROS-BIOCIR Project PID2019-104925RB 993 (AEO/FEDER, UE).
- Jara Laso thanks the University of Cantabria for its financial support via thepostdoctoral grant "Augusto Gonzalez Linares".
- Daniel Hoehn thanks the Ministry of Economy and Competitiveness of Spanish
 Government for their financial support via the research fellowship BES-2017080296.
- Jorge Cristóbal acknowledges financial support from the Spanish Ministry of
 Science, Innovation and Universities through the "Beatriz Galindo" grant
 BEAGAL18/00035.
- 1002 The authors are responsible for the choice and presentation of information 1003 contained in this paper as well as for the opinions expressed therein, which are 1004 not necessarily those of UNESCO and do not commit this Organization.

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1313 Table Captions

1314 Table 1. Spanish production and consumption scenarios.

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- 1316Table 2. Food purchase rates during weeks 11-15 of COVID-19 and the same1317period of 2019 (kg/cap-week).Data source: MAPA, 2020a.
- 13181319 Table 3. Parameters and alternative scenarios evaluated in the sensitivity1320 analysis.
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1326Figure Captions

- 1327 **Figure 1.** Overview of the functionality and system boundaries of the Spanish
- 1328 food system influenced by the COVID-19 pandemic.
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- Figure 2. Overall FLW during pre-COVID-19 (P1) and COVID-19 scenarios (P2).
 (a) Total amount of FLW and food consumption; (b) FLW Nutritional assessment;
 (c) FLW Economic assessment; (d) FLW Greenhouse gas (GHG) assessment.
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Figure 3. Assessment of food categories during pre-COVID-19 (P1) and COVID-1335 19 (P2a) scenarios. (a) Total amount of FLW and food consumption; (b) FLW Nutritional assessment; (c) FLW Economic assessment; (d) FLW Greenhouse 1337 gas (GHG) assessment.

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Figure 4. Holistic FLW assessment during pre-COVID-19 (P1) and COVID-19 (P2) scenarios. (a) Total amount of FLW and food consumption; (b) FLW Nutritional assessment; (c) FLW Economic assessment; (d) FLW Greenhouse gas (GHG) assessment.

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Figure 5. Sensitivity analysis for the considered scenarios during the COVID-19 outbreak: (M1) increase of 20% in the generation of FLW in households; (M2) reduction of 20% in the generation of FLW in households; (M3) losses in distribution and sales decrease by 20%.